
Management of nature-based goods and services provisioning from the urban common: a pan-European perspective

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Abstract: The role of the urban common (i.e. shared space and resources) in sustainable provisioning of goods and services to city dwellers is discussed in this paper. Focusing on tree-based green infrastructure, the study scope includes three categories of provisioning (woody biomass, food/fibre, and non-timber forest products, i.e. NTFPs), alongside three categories of supporting services (fresh water replenishment, soil nutrient restoration, building preservation). As a first step, prospects of utilizing the urban common as facilitator of nature-based solution to the earmarked provisioning services are evaluated through dedicated literature survey and expert elicitation on perceived impact of environmental change triggers and management interventions (planning and/or governance). This is followed by a structured review of the state of affairs in four European cities (London, Amsterdam, Sofia, Ljubljana), representing different macro-geographical regions with distinct socio-economic drivers in managing these provisioning services. The pan-European expert elicitation exercise noted active management of the urban common as positively impacting on the performance of the majority of provisioning services, while environmental change impacts were found to be overriding and adversely influencing the provisioning of material resources (mainly NTFPs and woody biomass). The four-city case study highlighted some regional peculiarities in connecting the city dwellers to the urban common and identified the need to overcome socio-cultural barriers for enhancing pan-European best practice sharing in the management of goods and services provisioning. This is deemed essential to pave way for an emerging perspective on sustainable utilization of the urban common as an enabler for nature-based solution, making it fit for purpose in meeting the astronomical demands of future urban living.

Keywords: Green infrastructure; Nature-based solution; Non-timber forest products; Provisioning services; Urban common

1. Introduction

1 The urban common is a shared space which can promote socio–ecological resilience within heavily
2 urbanized systems by reclaiming the city for the public good, and therefore can offer the residents a sustainable
3 participatory alternative to exclusive urban development (Colding and Barthel, 2013;
4 Schauppenlehner-Kloyber and Penker, 2016). Such innovative eco-urbanism utilizing local resources for
5 provisioning of goods and services is becoming increasingly important to support a predominantly urban
6 population, expected to represent around 60% globally by 2030 (WHO, 2016). To this end, deeper
7 understanding of the attributes and barriers to their systematic integration in urban planning to maximum effect
8 has become imperative (Kohsaka et al., 2013). Typically, cities in Europe and North America are creating a new
9 rural urbanism, adopting innovative forms of urban agriculture that synthesize agriculture, nature conservation,
10 infrastructure and communities. For example, the Agrocité project in the suburbs of Paris, has adopted a
11 bottom-up strategy for resilient urban regeneration with over 400 citizens co-managing 5000 square meters of
12 land, producing food, energy and housing, while actively reducing waste and water usage (Armstrong and
13 Lopes, 2016). Other initiatives, such as the use of peri-urban lakes in Bengaluru, India (Mundoli et al., 2015)
14 and the fresh water resources in the Murray-Darling Basin, Australia (Liu et al., 2013), serve recent examples of
15 the use of common resources to meet the growing demands of urbanization. The EU Research and Innovation
16 policy has emphasized on ‘innovating with nature’ through its agenda on Nature-Based Solutions and
17 Re-Naturing Cities (EC, 2015). A number of European studies have focused efforts on mapping multiple
18 ecosystem services to understand either the spatial distribution of their benefits and costs (Grêt-Regamey et al.,
19 2013), or the gap between supply and demand of urban ecosystem services through user preference assessments
20 (Casado-Arzuaga et al., 2013). This has allowed for a more need-based consideration of the inherent spatial
21 synergies and trade-offs while managing ecosystem services.

22 Trees are typical multi-functional entities of the urban common, yet their role in provisioning ecosystem
23 services is pretty ad hoc (Tiwary et al., 2016). More strategic planning of the urban common, accounting for its
24 biocultural diversity and the interactions people have with its different components, has been identified a way
25 forward in enhancing its local service potential (Buizer et al., 2016). Responding to this challenge, several cities
26 in the United Kingdom have seen revival in restoration and harvest of orchards in the urban common for fruit
27 and nut trees (The Orchard Project, 2016). The GREEN SURGE project has recently assessed the ecosystem
28 service provisioning and the demand for urban green space across Europe at two scales - Urban Learning Lab
29 and European Atlas Cities (Cvejić et al., 2015). The European BiodivERSA project - Urban Biodiversity and
30 Ecosystem Services (URBES) - focused on European city regions with distinct geographical characteristics
31 (Berlin, Rotterdam, Salzburg, Stockholm, Helsinki, Łódź and Barcelona) to test a range of indicators for a set of
32 earmarked ecosystem goods and services, including local climate regulation, air cooling potential and
33 recreation along an urban-rural gradient (Larondelle, and Haase, 2013). Greater emphasis is being laid by
34 municipalities to adopt a ‘natural capital approach’ towards promoting ecosystem services from their
35 multifunctional urban green infrastructures (UGIs) (NCC, 2015). Furthermore, the role of perennial food
36 provisioning from the urban common has been assessed differently from conventional urban agriculture as part
37 of the newly coined concept of ‘urban food forestry’, based on of their cold hardiness, drought tolerance and
38 edibility (Clark and Nicholas, 2013).

39 There is a need for more informed evaluation of the role of urban common in provision of goods derived
40 from plants and fungi to support wild foods, medicines, livelihoods, and other sociocultural values and needs
41 (Poe et al., 2013). While guidance has been developed on mapping urban ecosystems and their services at the
42 continental, member state and local level in Europe (Maes et al., 2013), along with an indicator framework to
43 assess their level of performance using country-specific database of provisioning services from the urban
44 common (mainly covering food, fuel, fibre and water) (Maes et al., 2016), there is still a lack of
45 cross-geographical spatial information at the European level.

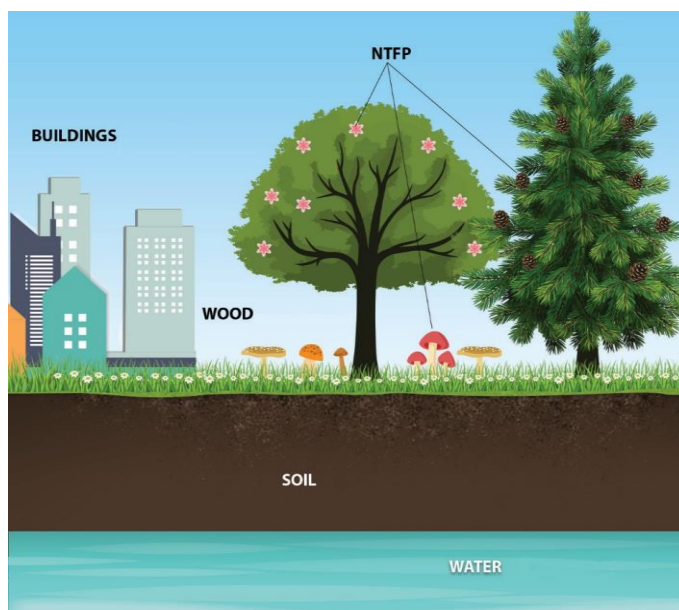
46 Our paper presents a comprehensive understanding of the management potentials of tree-based goods and
47 services provisioning from the urban common. The first part of the study is conducted with two-fold objectives:
48 one, to develop a baseline understanding of the role of the urban common in sustainable goods and services
49 provisioning across different socio-geographical settings; two, to assess the potential role of management
50 initiatives in developing nature-based provisioning solution for an increasingly urban-centric world. This is
51 followed by a four-city case study, which captures the diverse geo-political and socio-economic set up across
52 Europe, offering a basis for further implementation of available resources to their fullest potential, so that cities
53 can become more independent and thereby relieve pressure from their surroundings. It helps in identifying the
54 missing provisional goods and services per case, which can be further useful for urban policy makers and
55 planners in creating future EU-wide eco-urbanism strategies, as well as national policies and urban planning.
56 Taking a pan-European perspective it highlights the regional initiatives as manifestation of socio-cultural
57 practices (i.e. bottom-up initiative) and/or government policy instruments (i.e. top-down initiative) and calls for
58 a balanced compromise between the two initiatives through wider knowledge sharing across Europe. The study
59 advances a framework for better identification of a variety of nature-base solutions systems, like urban green
60 infrastructure (UGI), which could contribute to closing as many resource loops as possible within the city limits.
61

62 **2. Materials and Methods**

63 2.1. *Meta-data assessment*

64 This assessment mainly concerns provisioning services of the urban common, primarily focusing on its
65 tree-based green infrastructure component. The urban common scoped in this study mainly include urban parks
66 and woodlands, lines of street trees and patches of tree stands in public spaces. Following the convention, the
67 spatial scope of the assessment covers urban, and *peri* urban (mainly commercial/industrial,
68 construction/dumping sites) and transport corridors (Maes et al., 2013). The trees included predominantly
69 comprise of synanthropic species, which are associated with urban habitats as either isolated trees
70 (single/clusters or woods) or parks/green areas (e.g. gardens), the latter usually mixtures of ground vegetation
71 and trees. We adopted the systematic review methodology recommended for environmental research, which
72 includes construction of an *a priori* protocol, comprehensive searching of literature and the application of
73 predefined criteria to identify relevant articles, followed by critical appraisal of their methodological quality and
74 findings (Bowler et al., 2010). A spreadsheet-style inventory was developed iteratively through a series of
75 interdisciplinary elicitations involving a pan-European team of experts from the GreenInUrbs COST1204
76 Action consortium, identifying a list of parameters for the different goods and services categories included in
77 this assessment. Selection and definition of parameters used in construction of the *a priori* search protocol were
78 based on review of the published indicators defined for forests, agro ecosystems and freshwater ecosystems,

79 urban ecosystems in the mapping and assessments of ecosystems and their services (MAES) reports (Maes et al,
80 2013; Maes et al., 2016). The literature search focused on published peer-reviewed journals, books, web-based
81 practice literature and reports from the European Environmental Agency (EEA); UN Millennium Ecosystem
82 Assessment; The Economics of Ecosystems and Biodiversity (TEEB) have been included along with some
83 additional frameworks like MAES; International Classification of Ecosystem Services (CICES); System of
84 Environmental-Economic Accounting (SEEA). Initial keyword searches were conducted primarily for the
85 electronic resources (GoogleScholar and Scopus®), confining the metadata search to European studies to fulfill
86 the study objective. This involved content analysis using relevant keywords (e.g. ‘ecosystem goods’,
87 ‘provisioning services’, ‘shared space’, ‘urban common’, ‘urban forestry’, ‘urban trees’, ‘green infrastructure’,
88 etc.). Only those studies which investigated at least one of the three broad categories of provisioning of
89 ecosystem goods and other services for human consumption (woody biomass; food/fibre; non-timber forest
90 products (NTFPs)), as identified in the Common International Classification of Ecosystem Services (CICES,
91 2014), have been included. In addition to the CICES classification, some supporting services of the urban
92 common are also considered, such as soil nutrient restoration/preservation; water restoration/replenishment;
93 building preservation (MEA, 2005) (**Figure 1**). Additional local studies, not published either in the popular
94 journals or on the web, were accessed locally by the author-team for their respective region within the scoped
95 goods and services. In some cases, this included personal communications with experts and different
96 stakeholders.
97



98

99 **Figure 1.** Info graphic showing typical tree-based good and services provision potential from the urban commons,
100 including wood, soil, water and non-timber forest products (NTFP), alongside building preservation in inner cities.

101 The literature data was consolidated to evaluate available evidence on the status quo of the intensities of
102 the different goods and services acquired from the urban common. Alongside, potential trends for the
103 dependence of their health on environmental change, as well as the scope for further enhancement and/or
104 limitations from urban planning, management and governance, were evaluated (**Table 2**). The latter involved
105 synthesis of multidisciplinary knowledge from various experts involved on the EU-FP7 Cost GreenInUrb
106 project, ensuring pan-European inputs to the evaluation. The elicitation panel comprised of 10 experts,

107 comprising of specialist knowledge in urban planning, community forestry, soil science, urban agriculture,
108 catchment hydrology, contaminated land management, landscape architecture, and infrastructure resilience.
109 The deliberations involved evaluation of the pros and cons of environmental change triggers, practical
110 interventions (planning and/or management) and limitations (governance) to develop a collective score
111 showing the overall trend for each category (increasing: ↑ ; decreasing: ↓; unchanged: ↔; undetermined: –), as
112 shown in **Table 2**. This was based mainly on evaluation of the qualitative information for the categories,
113 interpreted on a 1–10 Likert scale, and were ratified iteratively through rounds of follow up meetings and
114 discussions to develop consensus on the evaluation procedure.

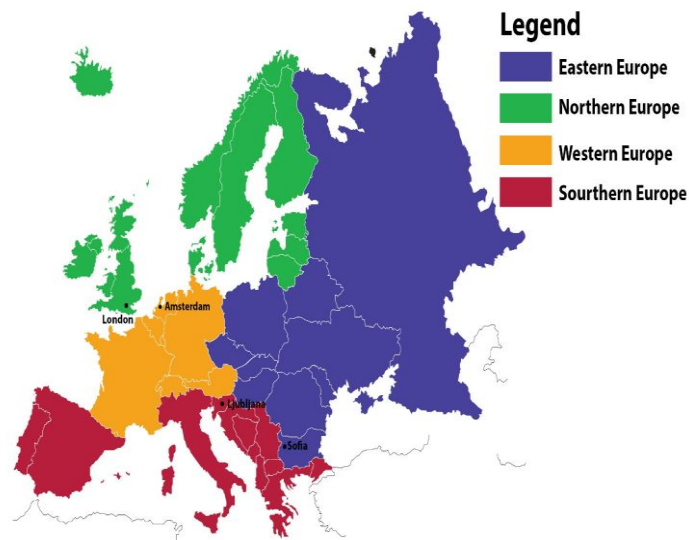
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116 2.2. Four-city case study

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118 Following a broader understanding of the typological trends, this step focused on closer scrutiny of the
119 spatial heterogeneity (if any) and the emerging trends of provisioning services from the urban common across
120 different socio-economic regions. For this purpose, four characteristically different European regions
121 (Northern, Eastern, Western and Southern) were identified following the UN regional classification of Europe
122 based on macro geographical (continental) composition, geographical sub-regions, and economic and other
123 groupings (UN, 2013). Correspondingly, capital cities of representative countries in the four selected European
124 regions were chosen as follows: London (North, 51.5074° N, 0.1278° W), Sofia (East, 42.6977° N, 23.3219° E),
125 Amsterdam (West, 52.3702° N, 4.8952° E), and Ljubljana (South, 46.0569° N, 14.5058° E) (**Figure 2**).

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128 **Figure 2.** Map depicting the color-coded spatial representativeness of the four case study sites across Europe
129 chosen for this assessment.

130 London is a megalopolis with over 8.5 million inhabitants; Sofia and Amsterdam are medium-size cities
131 with more than 1 million inhabitants; Ljubljana is a small city with just around 300,000 inhabitants. Concerning
132 the comparison of provisioning services from the urban common, all four cities were relevant due to their
133 regional differences and efforts in intensively researching on issues affecting urban forestry and urban GI within
134 the last few years. Ljubljana in particular was nominated for Green Capital of Europe Award in 2016. We
135 conducted structured review of the content already acquired in **Section 2.1**, but on this occasion focusing more
136 on the city-specific literature and web materials. This was underpinned by the quest for identifying the

137 knowledge gaps in the current practice of goods and services delivery from the urban common, in order to
 138 facilitate transferable learning across Europe. A template was developed through brainstorming by the authors
 139 in the first step (**Table 3**) to document the reviewed sources for the chosen cities. This focused mainly on
 140 reviewing the city-specific local plans on green infrastructure management, annual tree audits, reported
 141 community-scale initiatives, etc. In some cases, additional information was also acquired through direct liaisons
 142 with the respective statistical offices, as well as through direct interviews/personal communications with
 143 relevant city planning authorities. Crucial to the aim of our study, this exercise also allowed stocktaking of the
 144 regional trends and the distinct priorities (perceived and/or evidenced through literature), highlighting the
 145 socio-cultural disparities and the priorities of the city authorities in the four European regions.

146 3. Results

147 3.1. Meta-data assessment

148 Broader typological trends emerging from our pan-European review are summarized in **Table 1**, which
 149 shows relatively higher intensities of reporting of conventional provisioning/supporting services (biomass, soil
 150 preservation, water restoration) and rather feeble reporting on utilization of the urban commons for other
 151 aspects, such as acquisition of valuable goods (food/fibre, NTFPs), as well as more innovative supporting
 152 service (building preservation). For example, we note a lack of sufficiently reported evidence concerning the
 153 provisioning of goods from the urban common in the European context, specifically for material resources,
 154 where the majority of the available literature originated from outside Europe (e.g. USA, China etc.), hence
 155 excluded from the scope of this assessment. This drastic variation in the volume of available literature on the
 156 individual categories of the earmarked goods and services indicates the potential role urban commons can play
 157 in enhancing the provisioning of goods to cater to the growing urban population through adequate policy
 158 instruments.

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 160 **Table 1.** Summary of the systematic review of European literature on provision of earmarked goods and
 161 services.

Scoped Category	No. of studies ^a	Countries involved	Example of European studies
Biomass (woody resources)	21	Bulgaria, France, Germany, Greece, Italy, Poland, Romania, Sweden, UK	Bolea et al., 2015; Carlini et al., 2013; Dimitrov et al., 2018; Djomo et al., 2015; Ebenhard et al., 2017; Ferrari et al., 2017; Giannico et al., 2011; Grunewald et al., 2017; Pesola et al., 2017; Seidel et al., 2015.
Food/fibre	10	Italy, Poland, Romania Spain, Sweden, UK	Chisăliță et al., 2017; Shackleton et al., 2017; www.theorchardproject.org.uk/
Non-timber forest products	10	Finland, France, Greece, Romania, Sweden, UK	Konijnendijk, 2008; Enescu et al., 2017; Enescu et al., 2018
Soil (restoration/nutrient preservation)	22	Italy, Poland, Romania, Serbia, Spain, UK	Cakmak et al., 2018; Chrzan, 2015; Dinca et al., 2015; Ferrara et al., 2015; Markkola et al., 2002; ; Orłowski et al., 2014; Tarvainen et al., 2011; Ţenche- Constantinescu et al., 2015.
Water (restoration/replenishment)	19	Czech Republic, Italy, Romania, Slovenia, Spain	Capotorti et al., 2015; Hernea et al., 2013; Kachova and Dinca, 2015; Livesley et al., 2016; Šraj et al., 2008; Vilhar et al., 2012
Built space (preservation/MAES)	13	Austria, Belgium, Bulgaria, Italy, Denmark, Finland, Netherlands, Sweden, UK	Arnberger and Eder, 2006; Godefroid and Koedam, 2003; Hansen-Møller and Oustrup, 2004; Konijnendijk et al., 2007; Nedkov et al., 2017; Perini et al., 2011; Raji et al., 2015; Sanesi et al., 2011; Tiwary and Kumar, 2014; Tyrväinen, 2001.

162 ^a including unpublished, regional and local initiatives

163
 164 **Table 2** provides a list of tangible goods and services acquired from the urban common, along with a
 165 subset of indicative parameters for each category. The same table shows the indicative trends for a ‘relatively

166 representative urban ecosystem' on the influence of environmental change (urban microenvironment) and
 167 anthropogenic impacts (mainly management or the lack of it), based on the deliberations of the elicitation panel
 168 (Section 2.1). While the role of active management was shown to positively impact on the performance of the
 169 majority of provisioning services, environmental change impacts were found to be adversely influencing the
 170 provisioning of NTFPs and woody biomass. Despite the local climate impacting negatively on these
 171 provisioning, the 'effective impact' score in the majority of these categories still showed an upward trend,
 172 largely due to the improved management practices counterbalancing the environmental change impacts. As
 173 with previous systematic review of ecological data, this exercise posed significant challenges, particularly
 174 owing to the inconsistencies in the quantity, accessibility and diverse quality of available data (Pullin and
 175 Stewart, 2006). However, the overall trends emerging from our review of the published literature on the goods
 176 and services offered from the urban common is strongly supportive of their economic benefits to the residential
 177 population, thus facilitating the 'green economy'. These trends extend the concepts of environmental
 178 psychology and cultural ecology studies, which have demonstrated the positive effects of gardening and being
 179 in nature (McLain, 2012). Based on this assessment, we consider future ecosystem service assessments on
 180 various temporal and spatial scales in urban ecosystems can provide information on provisioning ecosystem
 181 services, quantifying the likelihood of urban land-use, specifically the commons, and its probable impact on
 182 ecosystem functions and service supply/demand, and understand the value and flow of benefits to the human
 183 populations.

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Table 2. List of tree-based goods and other services acquired from the urban commons, including their constituent indicative parameters. Presented alongside are the potential perceived effect of environmental change and management, evaluated on the basis of pan-European expert elicitations [note: increasing: ↑; decreasing: ↓; unchanged: ↔; undetermined: -].

Goods/Service category	Constituent parameters	Projected environmental change impact	Role of management	Effective impact (Environmental + Management)
<i>Soil nutrient restoration/ preservation</i>		↑	↑	↑
	Ground vegetation cover	↑	↑	↑
	Root system/ Sap flow rate	-	↑	-
<i>Water restoration/ replenishment</i>		↑	↑	↑
	Leaf traits (shape and orientation; evergreen vs deciduous)	↔	↑	↑
	Canopy area	↓	↑	-
<i>Non-timber forest products (NTFPs), Fungi and Forest floor</i>		↓	↑	↑
	Accessibility	↓	↑	-
	Commercial value	↑	↑	↑
<i>Woody biomass</i>	Tree count	↔	↑	↑
		↓	↑	↑
	Tree species cultivar	↓	↓	↓
	Tree physiology (height, width)	↔	↑	-
	Above ground biomass	↓	↑	-

Food/ fibre

↑

↑

↑

Toxicity of fruits and seeds

–

↓

–

Commercial value

↑

↑

↑

Tree count

↔

↑

↑

Building preservation

↑

↑

↑

Tree architecture (canopy structure)

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↑

Micrometeorology (wind fields, humidity)

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Concentration of gaseous pollutants (BVOC, SO₂, NO_x, O₃)

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Table 3. An overview of the available document types reviewed for different provisioning services scoped in this study. Alongside, the distinct management initiatives on a pan-European scale is provided in the last column.

Region ¹	City	Provisioning services			Green Infrastructure data		Management activities		
		Food	Raw materials	Freshwater	Medicinal resources	Tree population in the city	GI area in ha	Management plan	Annual plans
Northern Europe	London	Community Websites, Reports	Forestry Commission, England Report	London Infrastructure Plan 2050; Green Infrastructure Task Force Report	N/A	The Mayor's Tree and Woodland Framework for London	London Tree Officers Association website. Reports	Forestry Commission England, Good urban forest practice in London	London Green Infrastructure Task Force Report; London Tree Officer: Association website
Western Europe	Amsterdam	PhD thesis; Reports	GREENS URGE Report; National Databases	Basin D	N/A	Tree survey report; Website	GIS	Management Plans	Structure Vision
Eastern Europe	Sofia	Community reports	National statistics, reports, Forest management plan	Basin Directorates, Master plans	Master plans, reports	Master plans, Green passport, reports, inventory, national MAES in urban areas	GIS, orthophotos, Master plan	Green systems, Master plans, Regulation and legislation	Green systems
Southern Europe	Ljubljana	Reports, Thesis	Statistical office, reports, Forest management	Municipality management plans, water monitoring reports,	Reports, Thesis	Statistical office, Municipality management	Municipality management plans, Municipality green	Regional Master plans, Municipal and	Municipality management plans, Forest management plans

t plans	River Basin Management Plans	t plans, Municipalit y green infrastructu re cadastre	infrastructure cadastre	national regulatio n and legislatio n
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¹ Based on the UN regional classification of Europe

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195 *3.2. Four-city evaluation*

196 The peculiarities emerging from the four-city evaluation are presented in **Table 3**. It shows the regional
 197 portfolio and transferable learning points, based on regional hotspots of preferred goods and services acquired
 198 from the evidence base generated from an extensive European literature survey of the recent trends in goods and
 199 services provision potentials from the urban common. We consider this would pave the essential pathway for
 200 establishing sustainable policy strategies for the potential role of the commons, specifically in terms of resource
 201 provisioning to meet the growing demands, thereby reducing the ‘ecological footprint’ of future cities
 202 (Wackernagel et al., 2006). Progressively, this will facilitate a more integrated, policy framework for enhanced
 203 goods and services delivery from existing, as well as future strategic plantations, alongside their prevalent role
 204 in local climate regulation and pollution mitigation, which should be incorporated in future dynamic urban
 205 planning globally.

206 Distinct regional peculiarities were noted connecting the city dwellers to the urban common in the four
 207 cities located in characteristically distinct European regions. The distribution of wealth and power within
 208 societies seems to be strongly influencing the composition of urban ecology (mainly species distribution and
 209 structure) as well as the trends in goods and other resource acquisition from the urban commons in these
 210 regions. Our observation corroborates with the literature on human-plant interactions (McLain, 2012),
 211 emphasizing that humans need to be treated as endogenous factors in dynamic, socially and spatially
 212 heterogeneous urban ecosystems. Concerning specifics of the East and South European region, urban
 213 population in smaller urban areas and peri-urban territories rely more intensely on the commons for their goods
 214 using traditional practice in the past, while population in bigger cities has rapidly departed from these values
 215 and moved to global resource exploitation. Both Ljubljana and Sofia bear similarities in goods and services
 216 provisioning, presumably attributed to their common socialist backgrounds. On the other hand, the concept of
 217 urban commons in the cities started much earlier in London and Amsterdam. While the former two cities exhibit
 218 stronger influence of the socio-cultural practices, the latter two have more developed plans and strategies
 219 identifying the role of the urban common in promoting goods and services provisioning. The four-city
 220 comparison also indicates conflict of interests between NTFP/food gatherers and land managers, as well as
 221 between gatherers and other citizens over gathering, particularly in availing the resources from the public
 222 spaces. These aspects of urban ecosystem services are still uncomprehensible and need to be addressed towards
 223 effective governance of provisioning of goods and services from different components of the urban common in
 224 future to make them more practical as means to meet urban demands.

225

226 **4 Discussion**

227 *4.1. Meta-data assessment*

228 The following geographical trends were observed - **North Western Europe:** There is more developed
229 framework for utilization of urban commons in the majority of north-western European countries, with marked
230 advancements in green strategies. For example, the UK (Armson et al., 2013; Mell et al., 2013), the Netherlands
231 (Climate Proof Cities: Final Report, 2014; Kleerekoper et al., 2012), Germany (Haase et al., 2012; Larondelle
232 and Haase, 2013; Pauleit and Duhme, 2000) and Finland (Tyrväinen et al., 2003). **Mediterranean region:**
233 There is more traditional approach to extracting the benefits from street trees, as well as the resources from
234 urban and periurban forests in this region, for example in Portugal (Soares et al., 2011) or Italy (Barbante et al.,
235 2014). **South East Europe:** Urban forestry is still an emerging concept in this region. This makes urban
236 common governance all the more important agenda for effective delivery of green infrastructure in the
237 near-to-long term future (Bentsen et al., 2010). However, there have been strong evidence of traditional practice
238 of reliance on green areas for provision of food, fodder, fuel, wood, and timber for construction, for example in
239 Croatia (Beljan et al., 2015). Recently, these countries are facing with swift changes. Transition from
240 monopolistic and one-party rule to democratic governance, fast growth of the population in the cities,
241 urbanization and industrialization have led to changes in social and cultural lifestyle of the citizens. Following
242 the MAES framework, a methodology for mapping and assessment of urban ecosystems and their services in
243 Bulgaria was developed (Zhiyanski et al., 2017). Therefore, the assessment of urban ecosystems needs to
244 include an indicator that can reveal this heterogeneity in an appropriate manner. The combination of built
245 structures and green spaces determines the flows of energy and matter which are vital for the ecosystem
246 functions. Nedkov et al. (2017) proposed the integrated index of spatial structure, which provides appropriate
247 information for different aspects of urban ecosystems which refer both to their structure and function focusing
248 on type of UGI and was applied in the national assessment of ES in urban ecosystems in Bulgaria. Further
249 studies would support the analysis of the balances “potential-flows”, “demand-consumption” and
250 “supply-demand” of ecosystem services and the role of UGI. The results of such an expanded version of the
251 assessment approach are expected to be a highly informative for ES economic valuation (Nedkov et al., 2017).

252 4.2. Four-city evaluation

253 4.2.1 Sofia:

254 There is greater emphasis on incorporating shared urban green space in regulating and material ecosystem
255 services concept and strategy alongside extraction of NTFPs. In the national legislative documentation of Sofia,
256 the urban common is recognized as an important part of the planning process. This approach is intended to
257 overcome typical issues of fragmented green spaces within the urban area and their disconnect with the
258 peri-urban shared spaces, thereby enabling the city’s capacity to meet the needs of the citizens. Sofia’s planning
259 authorities look for more studies and explanatory work for improvement of its urban common in terms of
260 management and social services it can provide. One of the main objectives of Sofia’s Master Plan is to improve
261 conservation, restoration and development of the elements of its green system and construction of new forest
262 parks within the territory of the city. The ongoing process of broader implementation of ecosystem services
263 concept in local planning in Sofia Municipality is based on experimental study performed by Sofproect
264 company (<https://sofproect.com/en/what-we-do/>), supported by scientific experts. The completed initiatives of
265 Vision Sofia 2050 and Mapping and assessment of ecosystem services for Sofia district create opportunities for
266 use of more public green spaces, integrating them with other urban systems in order to improve the overall
267 spatial aesthetics and city identity, alongside minimization of fragmentation through creation of links with the

268 city periphery. The development of a methodology for mapping and biophysical assessment of ecosystem
269 services and for their economic evaluation aims to facilitate planning and informed management of green and
270 blue infrastructure in Sofia Municipality is supported and the product will be directly implemented for the
271 decision-making process. This in turn will accrue enhanced productivity of green biomass, effective use of
272 different products from green spaces, improved air quality and microclimate, as well as better quality of life and
273 positive effect on the local economy.

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275 **4.2.2 Ljubljana:** Recent efforts in urban planning process of this city have been focused on mitigating
276 large scale disturbances implicating the state of health of its urban common, such as the ice-storm in 2014, bark
277 beetle outbreak in 2016, etc. After 1991, Ljubljana became a capital of the Republic of Slovenia and the whole
278 region recorded a very dynamic economic development, attracting new immigrations to the region, which
279 accelerated after joining the EU in 2004 (Rebernik, 2014). The urban common has been an important
280 component of urbanization already during the socialism but has recently gained more prominence in the
281 post-socialistic period (Ostojčić et al, In print). For example, in 1993 the Forestry department of the Biotechnical
282 Faculty, University of Ljubljana faculty organized a conference in Ljubljana entitled: Urban and peri-urban
283 forests: our common goods (Golob, 1993), highlighting huge interest in active management of goods and
284 services from urban GI at the national level.

285 In the Environmental Action Programme (EAP) for the period 2007–2013, the city administration defined
286 clear goals and measures towards sustainable growth along with conservation of biodiversity, focusing on the
287 establishment of sustainable mobility system, energy efficiency and the use of renewable energy sources. This
288 has aimed at securing long-term natural drinking water supply and protection of nature and green areas (Loose
289 et al., 2008), including urban common areas. EAP for the period 2014-2020 is focusing on goals and measures,
290 aiming at long-term protection of water sources in the City of Ljubljana, protection of natural environment,
291 urban gardening and local self-sufficiency (Jazbinšek et al., 2014). The conservation of biodiversity and the
292 successful management of protected natural areas in the City of Ljubljana, including the urban commons, is
293 implemented by conservation and improvement of the biodiversity, establishment of a comprehensive system
294 for the effective management of natural features and protected areas and the establishment and effective
295 management of a comprehensive Green System for Ljubljana. The nomination of the City of Ljubljana as the
296 Green Capital of Europe 2016 proved that the city represents an example of good practice in terms of integrating
297 and promoting sustainable development and nature conservation in the municipality (Strojin Božič et al., 2016).
298 This enabled the city authorities to successfully compose the partnership with several cities in an Interreg
299 Danube Transnational project URBforDAN: Management and Utilization of Urban Forests as Natural Heritage
300 in Danube Cities (<http://www.interreg-danube.eu/approved-projects/urbfordan>). Within the project, the partner
301 cities will benefit from Ljubljana's achievements to date in developing new standards in sustainable
302 management of urban and peri-urban forests and committing to sustainable use of their resources. Under the
303 strategic management plan for the Green System for Ljubljana, all urban and peri-urban green spaces will be
304 developed, importantly contributing to the Master plan of the City of Ljubljana. In addition, an initiative for
305 joint UGI management is being established, introducing a participatory approach by including the stakeholders
306 in decision making and management process. A novel compensation model is being developed for goods and
307 services provisioning from the urban common for the members of the initiative.

308

309 **4.2.3 Amsterdam:** There is greater emphasis on incorporating urban food strategy alongside extraction of
310 NTFPs from the commons in this city. It has recently been a case study city on the GREEN SURGE study on
311 planning and governance of UGI (<http://greensurge.eu>). There are a number of green space initiatives, ranging
312 from community parks to city-wide projects, funded mainly through the citizen foundations and other
313 nongovernmental organizations. In 2005, Amsterdam was declared the Elm city of Europe, with over 75,000
314 Elm trees lining the city's streets and canals. It has over 350 hectares of land devoted to urban gardens (van
315 Leeuwen et al., 2010) and adopts an urban food strategy focusing on tree-based resources, developing
316 innovative urban planning agenda, overcoming the conventional urban-rural divide in food policy making
317 (Wiskerke and Viljoen, 2012; Zwart, 2012). It has initiated innovative schemes for cooking in a neighborhood
318 park using local produce. Historically, during the Second World War, the city's common areas provided food
319 and fuel to Amsterdam residents. More recently, greater emphasis has been laid on introducing social
320 innovation and food initiatives in Amsterdam East through reliance of locally harvested food/fruit resources
321 from trees. In 2019 the Municipality of Amsterdam developed a strategy to enable its growing population to
322 better enjoy the benefits provided by nature, while endowing it with a more attractive living environment.
323 Urban green infrastructure is therefore known as a source for material goods and benefits as well as regulation
324 and cultural services to people and society, which can directly and indirectly improve the quality of the living
325 environment. The strategies in the Quality Impulse Green (KwaliteitsImpuls Groen) were translated into four
326 scenarios that describe how the city's green infrastructure will be expanded and improved over the next few
327 years. Recently (2019), the City of Amsterdam has set an ambitious target to be a fully circular economy city by
328 2050, which it envisages to achieve by fostering local and sustainable food production practices (like
329 permaculture) and resilient food system in urban and peri-urban areas, alongside boosting local biodiversity
330 (COLOPHON, 2019).

331
332 **4.2.4 London:** The London districts of Wimbledon, Clapham, Ealing, all have popular urban commons.
333 There is greater awareness and emphasis on community-scale provisioning of wood fuel, harvesting edible
334 food/fruit, freshwater restoration from these commons; on the other hand, NTFP extraction is relatively small.
335 Recently, the London Infrastructure Plan 2050 established a Green Infrastructure Task Force to identify the
336 infrastructure needs for London over the coming decades (GLA, 2016; DLP, 2019). The plan acknowledged
337 green infrastructure as an essential integral part of the city's vital systems alongside the city's transport, energy,
338 water, waste and digital infrastructure. The Mayor's Tree and Woodland Framework for London has estimated
339 city's tree population to be around 7 million, with over a quarter located in the publicly owned urban woodlands
340 (occupying around 8% of the city's land area), the remaining located in parks (and open spaces), as well as
341 along roads. It is noteworthy that not all Londoners have access to good parks or live in green neighborhoods. In
342 the recent London Environment Strategy (2018), the Mayor has set target for more than half of London to be
343 green by 2050 (The National Park City, <http://www.nationalparkcity.london/>). Also, the full economic value
344 that green infrastructure provides to the City is expected to be part of future decision making about the city. The
345 London Environment Strategy (LES, 2018) sets out actions to protect, increase and improve London's green
346 infrastructure through the following initiatives: a) making it the first National Park City, b) expanding and
347 improving London's urban forest; c) highlighting the economic value of London's natural capital following the
348 Natural capital accounts for public green space (NCA, 2017); d) providing guidance and support to help people
349 manage and create habitats for wildlife and enhance London's biodiversity, e.g. application of Urban greening

350 factor for London (Grant, 2017); e) making maps, data and research available to help others to make a case for
351 and identify priorities for green infrastructure in their local area; f) including policies in the new London Plan
352 (DLP, 2019) to protect the green belt and our best wildlife habitats, and to ensure that new developments
353 include enough urban greening; g) supporting communities and others to improve London's greenspaces (GG,
354 2019) and opportunities to enjoy nature through the Greener City Fund.

355 A number of London woodlands have 'Friends of' groups that get involved in a range of activities
356 including volunteer work. This initiative provides new ways for people to develop a positive relationship with
357 their local woodland. It is important that a diverse range of people get involved in participation processes to aid
358 social inclusion and ensure that a greater understanding of diverse needs is recognized. At present, the majority
359 of these commons provide basic resources to the local community, including, wood fuel, garden mulch; only a
360 small proportion of total output is suitable for higher value products and timber. The Forestry Commission
361 England has produced guidelines for good urban forest practice in London, which among other topics has
362 specific focus on management of woodland for wood fuel (FC, 2016). The UK Renewable Energy Roadmap
363 places bioenergy at the forefront of the Government's plans to meet the Renewable Energy Directive objectives
364 in 2020 (DECC, 2012). According to the London Plan (GLAa, 2015), larger developments are now required to
365 produce 20% of their energy needs from on-site renewable sources (GLAa, 2015). The London Mayor's Energy
366 Strategy also supports biomass as a renewable fuel in boilers and combined heat and power (CHP) units (GLAb,
367 2015), gauging the potential role of urban commons in provision of locally sourced wood fuel as the most cost-
368 effective practical way of meeting this requirement. Practical applications can range from traditional heating of
369 larger buildings with either wood chip or wood pellets, as well as through increased input to CHP and
370 absorption cooling systems with the advancement of these technologies. Besides, there are community level
371 initiatives on fruit picking and food harvesting from these commons, for example the Urban Harvest initiative
372 (<https://urbanharvestuk.org.uk>) in North London, which promotes harvest and redistributions of unwanted
373 fruits and other edible food and resources from forest floors from organized foraging events.

374

375 **5. Conclusions**

376 The study presented a pan-European perspective on enhancing the management of goods and services
377 provisioning from the urban common. Our synoptic evaluation has highlighted some regional peculiarities in
378 provisioning of goods and services from tree-based urban GI across different socio-geographical settings. The
379 pan-European expert elicitation exercise noted active management of the urban common as positively
380 impacting on the performance of the majority of provisioning services, while environmental change impacts
381 were found to be overriding and adversely influencing the provisioning of material resources (mainly NTFPs
382 and woody biomass). Despite the environmental change impacting negatively on provisioning of NTFPs and
383 woody biomass, the 'effective impact' score of practical interventions (planning and/or management) and
384 limitations (governance) still showed an upward trend, largely due to the improved management practices
385 counterbalancing the environmental change impacts.

386 The four-city case study highlighted some peculiarities of regional best practices in management of goods
387 and services, attributed largely to the socio-cultural practices and the policy drivers in each of the
388 macro-geographical regions. Albeit, there is need for greater transferability of best practice across Europe in
389 harmonizing the varied regional intensities in provisioning of goods and services. Due to lack of defined

390 indicators about utilization of ecosystem goods and services provided by the urban commons, some trends and
391 conclusions could be outlined only indirectly, analyzing specific local features and management approaches.
392 Based on our literature review, we conclude that there is already a growing awareness among urban planners
393 and practitioners to boost the provisioning services of the urban common in order to develop resilient,
394 sustainable city-dwelling communities. However, our study elucidates that while the concept of urban common
395 is well-embedded in the local spatial development plans across Europe, there are still some shortcomings
396 pertaining to the intensities of goods and service acquisitions in different regions.

397 The concept of human-plant interaction, specifically the scope of harmonizing the urban-centric societal
398 needs with the goods and services provided by the urban common, is an area that cannot be overlooked by
399 planners and policy makers. As a next step, we recommend specific performance indicators for provisioning of
400 goods and services from the urban common to be incorporated in a regulatory framework for regular monitoring
401 on an annual basis. Further, the idea of the four-city case study can be considered as a template for repeating
402 similar cross-city analysis and can be used even on global levels. This can serve as starting point for further
403 analysis as (good, bad, interesting) example and can be used as data source for other comparisons.

404

405 **Acknowledgments:** The pan-European consortium providing inputs to this manuscript was supported by
406 EU-FP7 grant FP1204, under the initiative of the European Cooperation in Science and Technology
407 (COST1204-Action GreenInUrbs).

408

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